No. S 35

# CONSTITUTION OF BRUNEI DARUSSALAM (Order made under Article 83(3))

# **INTERNATIONAL TRANSFER OF PRISONERS ORDER, 2011**

# ARRANGEMENT OF SECTIONS

Section

## PART I

## PRELIMINARY

- 1. Citation, commencement and long title.
- 2. Interpretation.
- 3. Application.

## PART II

## TRANSFER OF PRISONERS

- 4. Consent to transfer.
- 5. Conditions for transfer.

# PART III

## TRANSFER TO BRUNEI DARUSSALAM

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- 6. Request for transfer.
- 7. Revocation of warrant.
- 8. Effect of transfer.
- 9. Documentary proof.
- 10. Detention of transferred prisoners.
- 11. Parole and pardon.

# PART IV

# TRANSFER FROM BRUNEI DARUSSALAM

- 12. Foreign prisoners.
- 13. Transfer of foreign prisoners from Brunei Darussalam.

# PART V

# GENERAL

- 14. Prisoners in lawful custody during transfer.
- 15. Termination of sentence.
- 16. Cost of transfer of prisoners.

# 17. Transit.

18. Regulations.

SCHEDULE

## CONSTITUTION OF BRUNEI DARUSSALAM (Order made under Article 83(3))

## **INTERNATIONAL TRANSFER OF PRISONERS ORDER, 2011**

In exercise of the power conferred by Article 83(3) of the Constitution of Brunei Darussalam, His Majesty the Sultan and Yang Di-Pertuan hereby makes the following Order —

#### PART 1

#### PRELIMINARY

#### Citation, commencement and long title.

1. (1) This Order may be cited as the International Transfer of Prisoners Order, 2011 and shall commence on a date to be appointed by His Majesty the Sultan and Yang Di-Pertuan by notification in the *Gazette*.

(2) The long title of this Order is "An Order to implement the Scheme for the Transfer of Convicted Offenders within the Commonwealth and to facilitate the transfer of prisoners between Brunei Darussalam and designated countries within or outside the Commonwealth with which Brunei Darussalam has entered into agreements for the purpose of the transfer of prisoners so that the prisoners may serve their sentences of imprisonment in their countries of nationality or in countries or territories with which they have close community ties".

#### Interpretation.

2. (1) In this Order, unless the context otherwise requires -

"agreement" includes a treaty which has been entered into with a foreign State for the transfer of prisoners;

"country" includes territory;

"designated country" means a country designated in accordance with section 3(1);

"foreign State" includes a Commonwealth country which has not notified the Commonwealth Secretary-General that it has enacted legislation to give effect to the Scheme;

"imprisonment" includes -

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(a) detention of a child or young person in a place of detention referred to in section 51 of the Children and Young Persons Order, 2006 (S 9/2006);

(b) detention or confinement following an order issued pursuant to sections 317 or 321 of the Criminal Procedure Code (Chapter 7); or

(c) any other similar form of restraint of liberty that applies in a designated country,

but does not include, in Brunei Darussalam, any person detained under the Internal Security Act (Chapter 133), the Criminal Law (Preventive Detention) Act (Chapter 150) or any other written law relating to preventive detention;

"Minister" means the Minister of Home Affairs;

"prisoner" means any person who has been convicted of an offence and sentenced to imprisonment in Brunei Darussalam or in any designated country;

"responsible authority" --

(a) means the person responsible under the law of a designated country for administering the transfer of prisoners to and from that country; and

(b) includes a person to whom that person's duties and powers have been lawfully delegated;

"Scheme" means the Scheme for the Transfer of Convicted Offenders within the Commonwealth;

"transfer" means transfer of a prisoner -

(a) from a designated country to Brunei Darussalam; or

(b) from Brunei Darussalam to a designated country.

(2) In determining whether or not a person has close ties with a country, the Minister shall take into account -

(a) whether or not he was born in that country or is descended from persons who were born in that country;

(b) whether or not he has resided in that country and, if so, for how long;

(c) whether or not he has any relatives by birth or marriage in that country and, if so, the degree of relationship;

(d) any cultural or religious ties he may have with that country.

## Application.

3. (1) Where an agreement has been, or is deemed to have been, entered into between Brunei Darussalam and a foreign State for the transfer of prisoners or the enforcement of sentences, the Minister may, with the approval of His Majesty the Sultan and Yang Di-Pertuan, by order published in the *Gazette*, designate that country as a country to which this Order shall, subject to subsection (2), apply.

(2) An order made under subsection (1) may provide that this Order applies in relation to that country subject to such limitations, conditions, exceptions, adaptations, modifications or other provisions as may be specified in the order.

(3) Where a Commonwealth country notifies the Commonwealth Secretary-General that it has enacted legislation to give effect to the Scheme, that notification shall be deemed to be an agreement entered into between Brunei Darussalam and that country.

(4) For the purpose of this section, the government of a designated country may request or so notify the Commonwealth Secretary-General that a territory whose external relations is the responsibility of that country be treated as -

- (a) a part of that country; or
- (b) a separate country.

(5) This Order shall apply to any prisoner who is already serving a sentence of imprisonment on the date when its provisions are extended, pursuant to this section, to the country of which he is a citizen.

#### PART II

## TRANSFER OF PRISONERS

Consent to transfer.

4. Where a prisoner is sought to be transferred under this Order, his consent to the transfer must be obtained forthwith subject to section 5.

## Conditions for transfer.

5. (1) Subject to subsection (2), no prisoner shall be transferred under this Order unless -

(a) he is a citizen of, is ordinarily resident in, or has close ties with, Brunei Darussalam or the designated country to or from which he is to be transferred;

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(b) the judgment imposing the sentence which he is serving is a final judgment;

(c) at the time of receipt of the request for transfer, he still has not less than 6 months of the sentence to serve or the sentence is indeterminate;

(d) he consents to the transfer or, where he is incapable of acting for himself by reason of his physical or mental condition or his youth, a person who is his lawful guardian or representative consents on his behalf;

(e) both Brunei Darussalam and the designated country agree to the transfer.

(2) In exceptional cases, a transfer may be agreed to where the term to be served by the prisoner is less than 6 months.

## PART III

## TRANSFER TO BRUNEI DARUSSALAM

## **Request for transfer.**

6. (1) Where the Minister has been informed by the responsible authority of a designated country that -

(a) a prisoner has applied for a transfer to Brunei Darussalam and that that country has agreed to such transfer; or

(b) that country requests such transfer and the prisoner consents thereto,

the Minister shall, after consultation with the Attorney General and subject to section 5, determine whether or not he agrees to the transfer.

(2) The Minister shall not, save in exceptional circumstances, agree to a transfer where less than 6 months of the sentence remain to be served.

(3) The Minister shall -

(a) inform the responsible authority of the designated country of his decision; and

(b) if he agrees to the transfer, direct that a warrant in Form 1 in the Schedule be issued for that purpose.

(4) The Minister may, on receipt of an application under subsection (1), require the designated country to provide him with such evidence as he requires to show that -

(a) the prisoner has applied for or consented to such transfer; or

(b) where it appears to the Minister that the prisoner is incapable of acting for himself by reason of his physical or mental condition or his youth, a person who is the lawful guardian or representative of the prisoner has made the application for or has consented to the transfer on his behalf.

(5) Where a prisoner applies in writing to the Minister for a transfer to Brunei Darussalam, the Minister shall, after consultation with the Attorney General, determine whether or not a request for transfer shall be made to the designated country.

(6) The Minister shall not, save in exceptional circumstances, request for or consent to a transfer, where the prisoner still has a term of less than 6 months of his sentence to serve.

(7) Where the designated country to which Brunei Darussalam has made the request agrees to the transfer, the Minister shall issue a warrant in Form 2 of the Schedule for the purpose of the transfer.

(8) A warrant issued under subsections (3) or (7) shall, subject to this Order, authorise -

(a) the transfer of the prisoner from the designated country to Brunei Darussalam;

(b) the transfer of the prisoner by an authorised person to such place of detention as may be designated in the warrant; and

(c) the detention of the prisoner in accordance with such a provision as may be contained in the warrant, being provisions appearing to the Minister to be appropriate for giving effect to the arrangements in accordance with which the prisoner is transferred.

(9) Notwithstanding subsection (1), where a citizen of Brunei Darussalam, having been charged with an offence in a designated country, has been —

(a) ordered by a court of that country to be detained because he has been found to be insane and unfit to stand trial or to be a mentally disordered or mentally defective offender; or

(b) found guilty of the offence but was insane at the time of the commission of the offence,

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that person may be transferred to Brunei Darussalam at the request of the responsible authority of that country and with the consent of the Minister or at the request of the Minister and with the consent of the responsible authority of that country.

(10) An application under subsections (1) or (5) or a request under subsection (9) shall be accompanied by the following particulars -

(a) the name, place and date of birth or, if the date of birth is not known, the approximate age of the prisoner;

(b) the prisoner's address, if any, in Brunei Darussalam;

(c) a certified copy of the judgment or other order of the court, together with a copy of the law on which it is based or a statement of that law;

(d) a statement of the facts and circumstances upon which the conviction and sentence or other order was based;

(e) the nature of the sentence, if any, its date of commencement and duration;

(f) where appropriate, any medical or other report pertaining to the prisoner, including a report of his treatment in the designated country together with any recommendation for further treatment in Brunei Darussalam;

(g) a document or statement indicating that the prisoner is a citizen of, is ordinarily resident in, or has close ties with, Brunei Darussalam;

(h) a copy of the relevant law of the designated country which provides that the acts on account of which the sentence has been imposed in the designated country constitute a criminal offence according to the law of the designated country, or would constitute a criminal offence if committed on its territory; and

(i) any other information which the Minister may require to enable him to consider the desirability of a transfer.

(11) The Minister shall cause the prisoner to be informed in writing of any action taken on a request for transfer.

#### Revocation of warrant.

7. (1) Where it appears to the Minister that, in order to give effect to any agreement which has been, or is deemed to have been, entered into with a foreign State, it is necessary that a warrant issued under this Order be revoked or varied, he may -

(a) revoke the warrant; or

(b) revoke the warrant and issue a new warrant under this Order containing provisions superseding any provision of the previous warrant.

(2) A warrant issued in accordance with subsection (1)/b may provide that –

(a) a provision contained in it is to be treated as having taken effect when the provision which that provision supersedes took effect;

(b) anything done under or for the purposes of the superseded provision is to be treated as having been done under or for the purposes of the provision contained in the new warrant.

## Effect of transfer.

8. (1) Where a prisoner is transferred to Brunei Darussalam, a conviction and sentence recorded by the court in the designated country from which he was transferred shall, subject to subsection (2), be deemed for all purposes to be a conviction recorded and a sentence imposed by a court of competent jurisdiction in Brunei Darussalam.

(2) Subject to subsection (3), the conviction of, and the sentence imposed upon, a transferred prisoner shall not be subject to any appeal or to any form of review in Brunei Darussalam.

(3) Where a sentence imposed upon a transferred prisoner is by its nature or duration, incompatible with the laws of Brunei Darussalam, he may apply to the High Court for a variation of the sentence to accord with the laws of Brunei Darussalam, and the Court may, after hearing the application, grant such relief as it considers appropriate having regard to all the circumstances.

(4) The proceedings in subsection (3) shall be in chambers and the Public Prosecutor may appear with leave of court.

(5) Where the Court decides to vary the sentence imposed —

(a) it shall be bound by the findings of fact as they appear from the judgment imposed in the designated country;

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(b) it shall not convert a sanction involving deprivation of liberty to a pecuniary sanction;

(c) it shall deduct the full period of deprivation of liberty served by the prisoner;

(d) it shall not be bound by any minimum term of imprisonment which the law of Brunei Darussalam provides for the offence or offences committed.

## Documentary proof.

9. (1) A certified copy of a judgment or other order referred to in section 6(10)/c shall –

(a) be accepted as conclusive proof of the facts stated therein; and

(b) have effect as if it were a judgment or other order of a court of competent jurisdiction in Brunei Darussalam.

(2) Any document required under this Order to be certified shall, if that document purports to be certified or signed by a judicial officer or authority or by the person in charge of any penal institution in the country in which the prisoner was detained, and without proof of the signature or the official character of the person by whom it purports to be signed or certified, be accepted as evidence of the facts stated therein, unless the contrary is proved.

(3) A document referred to in this section shall, when accepted -

(a) be treated as though it was duly certified or signed in relation to a person convicted and sentenced in Brunei Darussalam; and

(b) subject to this Order, have effect according to the terms thereof.

## Detention of transferred prisoners.

10. (1) Subject to this section, a transferred prisoner shall be detained in a prison or such other institution as the Minister may direct for the unexpired portion of his sentence.

(2) A transferred prisoner who is a child or young person within the meaning of the Children and Young Persons Order, 2006 (S 9/2006) shall be dealt with as his age dictates in accordance with subsection (3).

(3) A prisoner to whom subsection (2) applies shall, pursuant to a warrant in Form 3 in the Schedule issued under the hand of the Minister, be produced before the court having jurisdiction to try an offence of a similar nature to that for which he has been convicted, and that court shall sentence him -

(a) on the basis of the conviction by the court in the designated country;

(b) with regard to the nature of the offence;

(c) with regard to any observations made by the convicting court in passing sentence; and

(d) in accordance with the Children and Young Persons Order, 2006 (S 9/2006).

(4) A transferred prisoner referred to in section 6(9) shall be detained or confined in accordance with the law of Brunei Darussalam relating to such offenders.

(5) A transferred prisoner undergoing a term of imprisonment shall -

(a) be credited with any remission of that term to which he had become entitled at the date of his transfer in accordance with the law relating to remission of prison sentences in the designated country; and

(b) thereafter be eligible to earn remission of that term as if he had been sentenced to a term of imprisonment of the same length by a court in Brunei Darussalam.

(6) Any remission of imprisonment referred to in subsection (5)/a shall be liable to forfeiture for a disciplinary offence as if it were remission earned by virtue of subsection (5)/b.

## Parole and pardon.

11. (1) Where a transferred prisoner has, before his transfer, been released on parole in the designated country in which he was convicted and sentenced, and that parole was subsequently revoked, the time spent on parole shall count towards the completion of his sentence in Brunei Darussalam.

(2) Nothing in this Order shall be so construed as to limit His Majesty the Sultan and Yang Di-Pertuan's prerogative of mercy provided for in Article 9 of the Constitution of Brunei Darussalam.

(3) Where the prerogative of mercy has been exercised in a designated country in respect of a transferred prisoner, any pardon granted pursuant thereto

479

#### BRUNEI DARUSSALAM GOVERNMENT GAZETTE

shall, to the extent to which that prerogative is exercised, have effect as if it were a pardon granted by His Majesty the Sultan and Yang Di-Pertuan to the transferred prisoner in terms of Article 9 of the Constitution of Brunei Darussalam.

#### PART IV

#### TRANSFER FROM BRUNEI DARUSSALAM

#### Foreign prisoners.

12. In this Part, "foreign prisoner" means a prisoner who -

(a) is not a citizen of Brunei Darussalam;

(b) is a citizen of, is ordinarily resident in or appears to the Minister to have close ties with, a designated country;

- (c) has been convicted and sentenced in Brunei Darussalam to -
  - (i) a term of imprisonment of which the unexpired portion at the time of the application for transfer is made under section 13(2) is not less than 6 months (including period of remission); or
  - (ii) an indeterminate period of imprisonment; and

(d) has not been convicted and sentenced for an offence against His Majesty the Sultan and Yang Di-Pertuan, His Successors, His Consort or other members of the Royal Family.

#### Transfer of foreign prisoners from Brunei Darussalam.

13. (1) Where an agreement between Brunei Darussalam and a designated country has been, or is deemed to have been, entered into for the transfer of foreign prisoners, the Director of Prisons shall cause every foreign prisoner to be informed in a language which he understands of the purport of the agreement.

(2) A foreign prisoner undergoing a sentence of imprisonment in Brunei Darussalam may apply in writing to the Director of Prisons to be transferred to a designated country.

(3) The Minister shall, where he agrees to the transfer, cause to be sent to the responsible authority of the designated country -

(a) the application made by the foreign prisoner or a certified copy thereof;

(b) the name, place and date of birth or, if the date of birth is not known, the approximate age of the prisoner;

(c) a certified copy of the judgment or other order of the court, together with a copy of the law on which it is based or a statement of that law;

(d) a statement of the facts and circumstances upon which the conviction and sentence or other order was based;

(e) the nature of the sentence, if any, its date of commencement and duration;

(f) where appropriate, any medical or other report pertaining to the foreign prisoner including a report of his treatment in Brunei Darussalam together with any recommendation for further treatment in the designated country;

(g) a document or statement indicating that the prisoner is a citizen of, is ordinarily resident in, or has close ties with, the designated country;

(h) a statement indicating the term of the sentence which has already been served, including information on any pre-trial detention, remission and any other factor relevant to the enforcement of the sentence;

*(i)* any other information requested by the designated country.

(4) Where the designated country agrees to the transfer, the Minister shall issue a warrant in Form 4 in the Schedule authorising the transfer.

(5) Where a responsible authority makes a request in writing to the Minister for the transfer of a foreign prisoner to a designated country, the Minister shall -

(a) direct the Director of Prisons to ascertain whether the foreign prisoner consents to the transfer and, if so, whether he does so voluntarily and with full knowledge of the legal consequences thereof;

- (b) cause to be sent to the responsible authority -
  - (i) particulars and documents of the kind set out in subsection (3);
  - (ii) a declaration containing the foreign prisoner's consent to the transfer;

(c) where he agrees to the transfer, issue a warrant in Form 4 of the Schedule authorising the transfer.

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(6) A warrant issued under subsections (4) or (5) shall authorise the taking of the foreign prisoner from his place of detention to a place of departure in Brunei Darussalam and his delivery at that place into the custody of the responsible authority of the country to which the foreign prisoner is to be transferred.

(7) The Director of Prisons shall cause the foreign prisoner to be informed in writing of any action taken on a request for transfer.

## PART V

## GENERAL

#### Prisoners in lawful custody during transfer.

14. (1) Where a prisoner is being transferred to or from Brunei Darussalam under this Order, he shall be deemed to be in the lawful custody of the person duly authorised to accompany him during such transfer.

(2) Where a prisoner referred to in subsection (1) escapes from such lawful custody, he may be arrested in any part of Brunei Darussalam in the same manner as a person escaping from custody under a warrant issued for his arrest in Brunei Darussalam.

#### Termination of sentence.

15. (1) Where a prisoner is serving a sentence in Brunei Darussalam consequent upon his transfer thereto under this Order, and the Minister is satisfied that the designated country from which he has been transferred has exercised the power of pardon or any other power which renders the sentence no longer enforceable in that country, or that the sentence has been completed, the prisoner shall no longer be subject to detention by reason only of that sentence.

(2) Where a prisoner is serving a sentence in a designated country consequent upon his transfer from Brunei Darussalam under this Order, and the power of pardon or any other power which renders the sentence no longer enforceable in Brunei Darussalam has been exercised, or the sentence has been completed, the Minister shall forthwith inform the designated country to which the prisoner was transferred that he is no longer subject to detention by reason only of that sentence.

#### Cost of transfer of prisoners.

16. (1) Subject to this section, the cost of the transfer of a prisoner under this Order shall be met by Brunei Darussalam and by the designated country in such proportion as may be agreed upon by them and shall, in the case of Brunei Darussalam, be paid from the Consolidated Fund.

(2) Subject to subsection [4], in the case of a transfer of a prisoner to Brunei Darussalam, the expenses of such transfer shall be borne by such prisoner or by someone on his behalf, and for this purpose the Minister shall have the power to require a person with or without a surety to give an undertaking to pay the expenses to the Minister.

(3) Any expenses referred to in subsection (2) shall be regarded as a civil debt owed to the Government.

(4) Subsection (2) shall not apply where it appears to the Minister that it would be unreasonable for him to exercise the power conferred by that subsection because -

(a) of the exceptional circumstances of the case; or

(b) the means of such prisoner are insufficient to meet the expenses, and their recovery, whether immediately or at some future time, from such prisoner or from any other source, is impracticable.

#### Transit.

17. (1) Where -

(a) a designated country has agreed with a third country to transfer a prisoner into or out of its territory pursuant to an arrangement relating to the transfer of convicted prisoners; and

(b) that country seeks permission for the prisoner and any escorting officer to land and transit in Brunei Darussalam during the course of the transfer,

the Minister shall, subject to subsection (2), issue his authority for the transit in Form 5 of the Schedule.

(2) The Minister may refuse to issue an authority for transit where -

(a) the person sought to be transferred is a citizen of Brunei Darussalam;

(b) the offence for which the sentence was imposed is not an offence under the law of Brunei Darussalam; or

(c) the person being transferred is wanted in Brunei Darussalam in respect of any offence against the law of Brunei Darussalam.

(3) An authority issued under subsection (1) shall authorise the holding of the prisoner in custody in Brunei Darussalam for such time as is reasonably

necessary to facilitate the transfer between the requesting country and the country of destination.

(4) A person who is being transferred pursuant to an authority issued under subsection (1) shall not, while in Brunei Darussalam, be detained or otherwise subjected to any restriction on his liberty in respect of an offence committed or sentence imposed prior to his departure from the sentencing country.

## **Regulations.**

18. The Minister may, with the approval of His Majesty the Sultan and Yang Di-Pertuan, make regulations which are necessary or expedient for giving effect to and carrying out the provisions of this Order, including the prescription of fees and of any other thing required to be or which may be prescribed under this Order, and for the due administration thereof.

## SCHEDULE

## FORM 1 (section 6(3)(b))

## INTERNATIONAL TRANSFER OF PRISONERS ORDER, 2011 WARRANT FOR CUSTODY OF PRISONER UPON REQUEST

To: The Director of Prisons

## WHEREAS -

- (d) ...... (name of person) has freely consented to be transferred to Brunei Darussalam.

Dated this ..... day of ..... 2011.

Minister of Home Affairs.

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## FORM 2

# (section 6(7))

## INTERNATIONAL TRANSFER OF PRISONERS ORDER, 2011 WARRANT FOR CUSTODY OF PRISONER UPON REQUEST FROM BRUNEI DARUSSALAM

To: The Director of Prisons

#### WHEREAS -

Dated this ...... day of ...... 2011.

Minister of Home Affairs.

## FORM 3 (section 10(3))

## INTERNATIONAL TRANSFER OF PRISONERS ORDER, 2011 WARRANT TO PRODUCE

To: The Director of Prisons

## WHEREAS -

Dated this ...... day of ..... 2011.

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Minister of Home Affairs.

# FORM 4

# (section 13(4))

## INTERNATIONAL TRANSFER OF PRISONERS ORDER, 2011 WARRANT FOR TRANSFER OF FOREIGN PRISONER FROM BRUNEI DARUSSALAM UPON APPLICATION OR REQUEST

To: The Director of Prisons

## WHEREAS -

Dated this ...... day of ..... 2011.

Minister of Home Affairs.

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## FORM 5 (section 17(1))

## INTERNATIONAL TRANSFER OF PRISONERS ORDER, 2011 AUTHORITY FOR TRANSIT OF TRANSFERRED PRISONER

To: The Director of Prisons

## WHEREAS -

Dated this ...... day of ..... 2011.

Minister of Home Affairs.

# BRUNEI DARUSSALAM GOVERNMENT GAZETTE

Made this 16th. day of Jamadilawal, 1432 Hijriah corresponding to the 20th. day of April, 2011 at Our Istana Nurul Iman, Bandar Seri Begawan, Brunei Darussalam.

HIS MAJESTY THE SULTAN AND YANG DI-PERTUAN BRUNEI DARUSSALAM